



Haringey Council
APPENDIX A

REPORT TEMPLATE

Agenda item:

[No.]

Overview & Scrutiny 27th October 2008
Cabinet 18th November 2008

Report Title: **Dying For A Drink?**

Haringey's Alcohol Harm Reduction Strategy 2008-11

Forward Plan reference number **46**

Report of: **Sharon Kemp Assistant Chief Executive Policy, Partnership & Performance**

Wards(s) affected: **All**

Report for: **Key**

1. Purpose

- 1.1 To inform overview & Scrutiny of the development of an alcohol harm reduction strategy for Haringey.
- 1.2 To encourage comment and feedback.

2. Introduction by Councillor Canver

- 2.1 Haringey was one of the first boroughs to have a cross-cutting alcohol strategy, following the 2004 publication of the government's first national alcohol strategy. This new draft strategy for 2008-11 builds upon our original strategy that ended in March 2008, and takes into account new statutory duties and guidance.
- 2.2 Its aims are to: tackle the health and social harms alcohol causes, as well as alcohol-related crime and anti-social behaviour.

Significant issues

- 2.3 Haringey has the highest rate of male alcohol-related mortality in London
- 2.4 Alcohol-related hospital admissions rates have more than doubled over a five year period from 2002/03-2006/07. This is part of a regional and national trend, but none the less still of great concern.
- 2.5 Alcohol is also linked to violent crime in the borough, as well as anti-social behaviour such as street drinking.

- 2.6 Parental drinking is a factor in a number of cases focused on child protection.
- 2.7 The new Local Area Agreement includes a target to reduce alcohol-related hospital admissions. The strategy addresses this, along with a number of other targets where alcohol misuse is a contributory factor.
- 2.8 To be effective in reducing alcohol-related harm, there needs to be a coordinated response from a wide variety of organisations – this is not just an issue for enforcement agencies, or for the health service. The strategy proposes a strategic framework that places different strands of activity within the relevant HSP thematic board to manage delivery. An Alcohol Strategy Group reporting into the Safer Communities Executive, Wellbeing and Children & Young Peoples Strategic Partnership Boards will ensure all the strands are coordinated.

3. Recommendations

- 3.1 That members endorse the strategic priorities contained in the strategy, the proposed action plan and monitoring framework.

Report Authorised by: **Jean Croot - Head of Community Safety Team**

Contact Officer: **Marion Morris, Drug and Alcohol Strategy Manager**

4. Chief Financial Officer Comments

- 4.1 As outlined in section 9 below, much of the activity proposed in the strategy forms part of core business and will be covered by existing budgets however some additional resources have been identified as necessary particularly to support the change in emphasis in the strategy from interventions based on enforcement & treatment to a more pro-active approach based on local intelligence and targeted prevention. The TPCT has earmarked 250k in its investment strategy for 2009/10 to deliver the alcohol strategy however, as more detailed costings are worked up additional requirement may be identified which will have to be addressed separately.

5. Head of Legal Services Comments

- 5.1 The Overview and Scrutiny Committee is empowered to consider this report by virtue of the *Local Authority (Overview and Scrutiny Committees Health Scrutiny Functions) Regulations 2002* which allow the OSC to 'review and scrutinise any matter relating to the planning, provision and operation of health services in the area'. In doing so, the OSC must invite interested parties to comment and take account of relevant information available and in particular any relevant information provided by a local involvement network.
- 5.2 As discussed in the body of this report, section 6 of the *Crime and Disorder Act 1998* places a duty on the Council, together with the local police authority, chief officer of police, fire and rescue authority and primary care trust, to formulate and implement strategies designed to reduce crime and disorder and to combat the misuse of alcohol (and other substance abuse) in the local authority area. This strategy has been drafted in accordance with that duty.

5.3 The *Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007* (the Regulations) which came into force in August 2007 provide the framework for developing, implementing and reviewing these strategies. Under the Regulations, each of the above bodies is represented on the strategy group for the local area. The strategy group is responsible for both preparing strategic assessments and preparing and implementing a partnership plan which must be reviewed annually. The partnership plan must set out the three year strategy for the reduction of crime and disorder and for combating substance misuse in the area. It should also address:

- the strategic priorities for the area
- resources allocation; and
- steps required to implement and measure success of the strategy (both in terms of implementation and the extent to which priorities have been met),

5.4 In formulating and implementing the strategies, there is also an obligation to work in partnership with local stakeholders and consult people and bodies who live or work in the area and to make that consultation as representative of the local community as possible.

5.5 As discussed in the body of this report, further guidance about the alcohol harm reduction strategy is provided by the government in the papers referred to in section 7 below.

6. Head of Procurement Comments (to be added only if the report is progressing to Procurement Committee or if the report requires this information)

7. Local Government (Access to Information) Act 1985

7.1 The documents key referred to in the development of the strategy were:

- *Safe. Sensible. Social. The next steps in the national alcohol strategy* (Home Office, Dept of Health, 2007)
- *Safe. Sensible. Social. Alcohol strategy local implementation toolkit* (Home Office, Dept of Health, 2007)
- *Youth alcohol action plan* (DCSF, 2008)

8. Strategic Implications

8.1 The delivery and performance structure in this draft strategy formalises much of what is already being done. However, the strategy encourages a shift in emphasis towards public health/early intervention responses to alcohol-related harm. In the past, most activity to target alcohol-related harm has been in the areas of enforcement and treatment.

8.2 The overarching strategic priorities identified in the draft strategy should be tackled at a local level according to residents' concerns and local intelligence.

8.3 Closer joint working, planning and the maximising of effort and outcome is proposed across key Council departments and with partner agencies, notably with respect to targeted prevention and early identification of problems. This will require strong links with, for example, the Well-being Board, Safer Communities Executive Board and the Children's Board.

9. Financial Implications

- 9.1. Much of the proposed activity falls within core business, but additional resources will be needed to fund initiatives that specifically help the borough reduce alcohol related hospital admission rates and address capacity issues within the residential alcohol treatment budget. The new indicative health costs for delivering the strategy are in the region of 200 – 250K. The TPCT have earmarked 250k in its investment strategy for 2009/10 to deliver the alcohol strategy. Detailed costings for delivery will not be known until the action plan to reduce alcohol related hospital admissions has been more fully developed. The focus will be on expanding alcohol related screening and brief interventions in primary care, A & E and ward based settings, along with a prevention 'strategy' consisting of social marketing, health promotion, awareness training for generic health and social care professionals and targeted work for key identified communities.
- 9.2. There are also costs pressures from demand on the residential alcohol treatment budget.
- 9.3. It should also be noted that this strategy supports outcomes related to a number of agreed LAA targets.

10. Legal Implications

- 10.1 Please see above suggested comments of the Head of Legal Service.

11. Equalities Implications

- 11.1 **An Equalities Impact Assessment has been completed key issues to note are:**

- *The Strategy will benefit people across ages through action to develop a range of 'age appropriate' targeted information on alcohol related harm following analysis of HES data.*
- *Specifically in regard to older people, the Strategy will have a positive impact. It calls for action to research the needs of older people in relation to alcohol. This will involve outreach work into places where older people drink along with home visits*
- *The Strategy will seek to plug the knowledge gap re people with disabilities through action to explore the possibility of HAGA collecting data on people with disabilities in order to assist better understand alcohol related issues facing people with disabilities and to better inform service development for them.*
- *The Strategy will impact positively on LGBT community. It calls for action to improve data on alcohol-related violence and to help understand the extent to which alcohol related violent crime is targeted at LGBT.*
- *The Strategy will help to establish the extent of variations in alcohol consumption and alcohol related issues between ethnic groups in Haringey. It calls for action to analyse hospital admissions data in relation to ethnicity, gender and age and target responses accordingly.*
- *Ethnic monitoring of people using alcohol services will be continued to ensure that any significant changes in variations are picked up and responded to accordingly.*

12 Consultation

12.1 The draft strategy was developed through consultation with a wide range of stakeholders from the council, key partner agencies, the voluntary sector, service users and the public via area assemblies and the councils website. In addition 60 stakeholders attended an event on 4th July 2008 to refine the draft strategy and action plan. A full list of consultees is included in the attached draft at Appendix 1.

13. Background

13.1 The production, implementation and monitoring of this strategy is a statutory requirement under the Crime and Disorder Act 1998 and subsequent reviews Of this legislation.

13.2 The Government new National Alcohol Strategy – calls for strategies that address all alcohol related harms – which is the approach taken by Haringey in the development of this strategy.

13.3 The broad headings and overall content has been proposed in guidance published by the Home Office and Department of Health.

13.4 All priorities in the draft reflect levels of need and ways of working locally, and the content of the draft is in line with Haringey's Community Strategy and Local Area Agreement.

14. Conclusion

14.1 This strategy is based on both quantitative and qualitative evidence, and it complies with new guidance from central Government.

14.2 Delivery will depend more than ever on constructive collaboration across Council departments and with partner agencies

14.3 The Action Plan will be reviewed on an annual basis.

15. Use of Appendices / Tables / Photographs

15.1 Draft strategy document and implementation plan attached with relevant appendices

Appendix 1: people who were consulted in the development of this draft

Cllr Canver, Executive Member Enforcement and Safer Communities

Marion Morris, Drug and Alcohol Strategy Manager, LBH

Jean Croot, Head of Safer Communities, LBH

Helen Brown, acting Deputy Chief Executive, HTPCT

Sharon Kemp, Assistant Chief Executive, LBH
 Colin Chapman, Service Manager, Drug Advisory Service Haringey (DASH)
 Beverley Taylor, Assistant Director Streetscene, LBH
 Robin Payne, Assistant Director Enforcement, LBH
 Cllr Gideon Bull
 Andy James, DAAT, LBH
 Enid Ledgister, Director, Community and Police Consultative Group
 Adrian Hosken, commissioner, HTPCT
 Claire Kowalska, Community Safety Manager, LBH
 Cllr Isidoros Diakides
 Paul Nelson, Public Health Consultant, HTPCT
 Naeem Sheikh, Chief Executive, HAVCO
 Denise Gandy, Assistant Director Strategic and Community Housing, LBH
 Eliza Grainger, Community Safety Team, LBH
 Otis Williams, Community Safety Team, LBH
 Vicky Hobart, Public Health Consultant, HTPCT
 Christina Gradowski, Director of Corporate Services and Partnerships, HTPCT
 Ian McGregor, Director, HAGA
 Dave Gladwell, Inspector, Metropolitan Police
 Cecilia Hitchen, Deputy Director, Children and Families, LBH
 Stephen Carroll, Deputy Clerk to the Justices, Enfield and Haringey Court Service
 Shaun De Souza Brady, Chief Inspector, Metropolitan Police
 Anna O'Neil, Public Health, HTPCT
 Mike Bagnall, Manager, ASBAT, LBH
 Bernard Lanigan, Assistant Director, Adult Social Care, LBH
 Sean Burke, Head of Neighbourhood and Area Assemblies, LBH
 Mike McNicholas, Acting Head of Waste Management, LBH
 Chris Collings, Waste Management, LBH
 Cllr Jayanti Patel
 Eve Featherstone, Principal Equalities and Diversity Officer, LBH
 Cllr Bob Harris
 Fazier Rizvi, Director, BME Carers
 Pardeep Grewal, Consultant Psychiatrist, DASH
 Paulette Haughton, Young People's lead, DAAT
 Richard Sumray, Chair, HTPCT
 Paul Cox, CCTV Manager, LBH
 Fiona McKeown, Director of Haringey Services, BEH Mental Health Trust
 Vanessa Bogle, Public Health, HTPCT
 Angela Manners, St Mungo's
 Angela Small, Eban
 Kate Allerdycce, Healthy Schools lead, HTPCT
 Catherine Brown, Enhanced Service lead, HTPCT
 Mary Pilgrim, Assistant Chief Officer, Probation
 Cllr Dilek Dogus
 Greg Lucas, consultant, ASB strategy
 Robert Edmonds, Director, Age Concern
 Michael Fox, Chair BEH Mental Health Trust
 Kirsten Hearn, Metropolitan Police Authority
 Juliet Jensen, Public Health, HTPCT
 Rupert Brandon, Housing Association Forum, LBH

Susan Shaw, Head of Inclusion, Children and Families Service, LBH
Kamini Patel, COSMIC, HAGA
Mark Hembury, Safer Neighbourhoods Inspector, Metropolitan Police
Teresa Walsh-Jones, Child Protection, LBH
Ian Sygrave, Chair, Harringay Ward SNT Police Panel
Caroline Simpson, Co-Chair Bounds Green SNT Panel
Paul Stephenson, Chair, Northumberland Ward SNT Panel
Lauritz Hansen-Bay, Chair, Alexandra Ward SNT Panel
John Hajdu, Chair, Fortis Green Ward SNT Panel
Neil Billany, Safer Neighbourhoods Sergeant, Metropolitan Police
John McGrath, Safer Neighbourhoods Sergeant, Metropolitan Police
Ian Pyles, Safer Neighbourhoods Sergeant, Metropolitan Police
Leon Christodoulou, Safer Neighbourhoods Sergeant, Metropolitan Police
Andy Underwood, Safer Neighbourhoods Sergeant, Metropolitan Police
Mick Kirk, Safer Neighbourhoods Sergeant, Metropolitan Police
Paul McGregor, Safer Neighbourhoods Sergeant, Metropolitan Police
Robert Stevenson, Safer Neighbourhoods Sergeant, Metropolitan Police
Mark Pearce, Safer Neighbourhoods Sergeant, Metropolitan Police
Martin Findlay, Head of Parks Constabulary, LBH
Margaret Allen, Assistant Director Commissioning and Strategy, LBH
Eugenia Cronin, Joint Director of Public Health, HTPCT and LBH
Rev Nims Obunge, Chief Executive, the Peace Alliance
Siobhan Harrington, Director of Primary Care, Whittington Hospital
Mun Thong Phung, Director Adult Social Services, LBH
Ian Sygrave, Chair, Harringay Ward SNT Police Panel
Mark Hembury, Metropolitan Police
Craig Middleton, Metropolitan Police

The following people attended the stakeholder event at Alexandra Palace on 4th July 2008.

Keith Betts, Frontline services LBH
Cindy Mukombegumi, Dual Diagnosis Service
Nuša Pavko, In-volve Haringey
Nidayi Musalar, Station Manager, Hornsey Fire Station
Helena Pugh, Head of Policy, Adult Culture & Community Service
Sean Sweeney, Police Projects Officer
Gail Priddey, HAGA deputy director
Sean Walsh, Acting team manager, Youth Offending Service
Laura Mabel, Substance misuse worker, Youth Offending Service
Howard Jeffrey, Assistant director, learner info & support, College of NE London
Souad Akbur, DAAT communities coordinator
Robin Payne, Assistant director, Frontline Services
Leo Kears, Safer Communities Development Coordinator
Adrian Hosken, Senior Commissioning Manager, HTPCT
Joseph Rambarath, Senior Probation Officer, London Probation
Maria Hajipanayi, Head of Commissioning & Business Management, Children & YP
Jean Croot, Head of Safer Communities
Caroline Simpson, Co-chair Bounds Green SNT panel
Sue Baker, non-executive director HTPCT
Dr Pardeep Grewal, consultant in dual diagnosis & addiction psychiatry

Shaun De-Souza Brady, Chief inspector, Met Police
David Gladwell, Inspector, football & events, Met Police
Sean Burke, Neighbourhood management & area assemblies manager
Mandy Alakija, Chair service user forum, HAGA
Marion Morris, Drug & Alcohol strategy manager, DAAT
Libby Ranzetta, Director, Ranzetta Consulting
Sharon Kemp, Assistant Chief Executive, Haringey Council
Cllr Nilgun Canver, Haringey Council
Eugenia Cronin, Joint Director of Public Health, HTPCT & Haringey Council
Zak Boulton, Service user rep, HAGA Kinesis
Georgia Hay, Data & research officer, community safety
Angela Small, Service Manager, Blenheim CDP, Eban
Daliah Barrett-Williams, Lead Officer, Licensing
Christina Gradowski, Director of corporate services & partnerships, HTPCT
Ian Kibblewhite, Met Police
Robert Curtis, Service Crime manager, Enviro Crime
Cllr Rachel Allison, Haringey Council
Fiona Cooke, HAGA
Ada Okechukwu, DAAT Support Officer
Dr Manheim, GP
Julianna Wojcik, work experience, DAAT
Tracey Cowan, Vice Chair, HAGA
Mary Slowey, Service user, HAGA
Lisa Redfern, Assistant Director, adult services
Bernard Lanigan, Service Manager, Physical Disabilities & Occupational Health
Claire Kowalska, Community Safety
Paulette Haughton, DAAT
Otis Williams, Community Safety
Ian McGregor, HAGA
Ingo Birznieks, Kinesis HAGA
Ronald Silcott, HAGA
Lanre Babalola
Debbie Morgan, DASH
Patsy Wollaston, London Probation
Mary Pilgrim, London Probation
Monica Brimacombe, LB Haringey
Enid Ledgister, Haringey Community & Police Consultation Group
Siobhan Harper, LBH/HTPCT
Robert Edmonds, Age Concern Haringey
Lisa Robinson, CRI